

WILLIAM RAINEY HARPER COLLEGE
Algonquin & Roselle Roads
Palatine, Illinois 60067

AGENDA

SPECIAL MEETING

April 16, 1970

I. Call to Order

II. Roll Call

III. New Business

A. Canvass of Election

Exhibit A

B. Re-organization of Board

C. Establishment of Regular Board Meetings
Date and Place

D. Appointment of Attorney

E. Appointment of Auditor

F. Site Development Discussion

G. Other

IV. Other

WILLIAM RAINEY HARPER COLLEGE
Algonquin & Roselle Roads
Palatine, Illinois 60067

MEMORANDUM

TO: Board of Trustees

FROM: Richard L. Johnson, Chairman

SUBJECT: Special Board Meeting

DATE: April 14, 1970

A special meeting of the Board of Trustees of William Rainey Harper College has been called for Thursday, April 16, 1970, in Board Rooms A, B and C at Harper, 8:00 p.m.

Attached you will find the agenda for this meeting.

WILLIAM RAINEY HARPER COLLEGE
BOARD OF TRUSTEES OF JUNIOR COLLEGE DISTRICT 512
COUNTIES OF COOK, KANE, LAKE, AND MCHENRY, STATE OF ILLINOIS

Minutes of the Special Board Meeting of Thursday, April 16, 1970

CALL TO ORDER: Chairman Johnson called the special meeting of the Board of Trustees of Junior College District No. 512 to order at 8:10 p.m., on April 16, 1970, in the Board Room of the Administration Building, Algonquin and Roselle Roads, Palatine.

ROLL CALL: Present: Members John Haas, James Hamill, Milton Hansen, LeRoi Hutchings, Richard Johnson, Lawrence Moats and Jessalyn Nicklas
Absent: None

Also present: Robert E. Lahti, Donald Andries, James Harvey, Jack Lucas, W.J.Mann, C. H. Schauer, and Frank Vandever--Harper College; Frank M. Hines--Board Attorney; Joseph J. Branka, Mimi Hickman, Stewart Levlin, and James R. Schmidt--Harper Students; Tom Wellman--Paddock Publications; Kathy Radtke--Day Publications; Mabel E. Lucas--Elgin Daily Courier News; Mr. and Mrs. Joseph Morton, Hannah K. Wilson, Jeanette Severin, and Jo Ellen Clawes.

NEW BUSINESS: Chairman Johnson announced the election returns would be canvassed and a resolution with the election results would then be adopted completing the requirements of the School Code. He appointed Members Haas and Hamill, along with Mr. Mann, to complete the canvass.

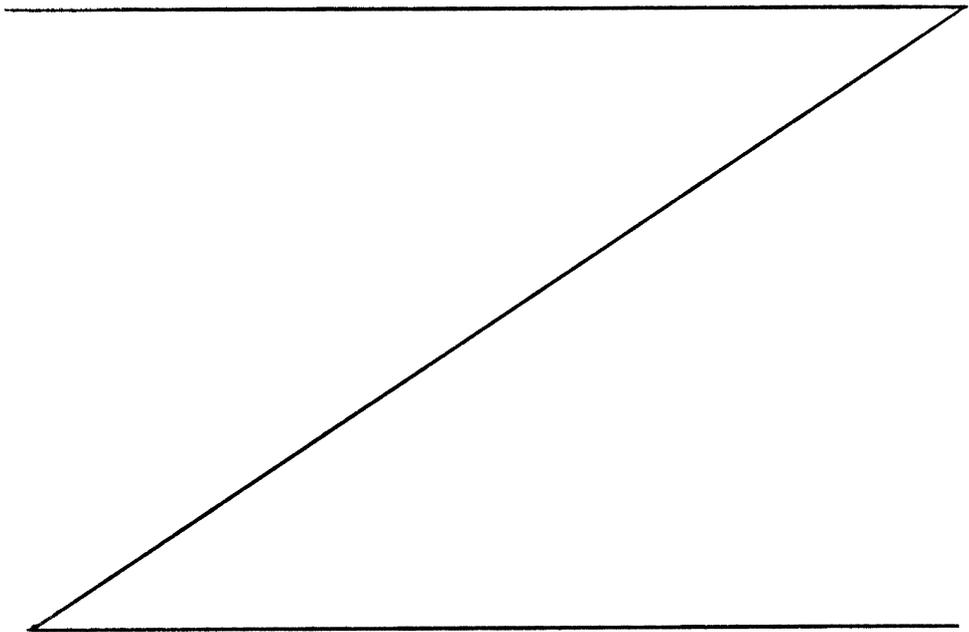
The forty-three precincts of the college district were canvassed and Member Haas announced the results as follows: (copy of official results of the canvas to be attached to the minutes in the Official Board of Trustee Minute Book)

Joseph C. Morton	5,140	votes
LeRoi E. Hutchings	3,738	"
Jessalyn M. Nicklas	4,596	"
Hannah K. Wilson	4,025	"
Richard J. Durava	1,940	"
Jane Lea Toot	3,374	"

Member Hamill moved and Member Haas seconded the motion to adopt the resolution covering the election as submitted to the Board of Trustees with the respective names and totals as added. (copy of resolution attached to minutes in Official Board of Trustee Minute Book.)

NEW BUSINESS:

Canvass of
Election (cont.)



The chair recognized Dr. Hutchings. Dr. Hutchings expressed his appreciation for the opportunity to serve on the Harper Board of Trustees over the past several years, pointing out he had gained much from this experience. Dr. Hutchings stated he had become very fond of Harper College, and he would be supporting the things planned by the Board in the years to come.

Chairman Johnson, on behalf of the Board, thanked Dr. Hutchings for his contributions to the judgments of the Board and the time and efforts he had given to whatever needed to be done, substantially more than the public could realize but which the rest of the Board appreciated.

Upon roll call, the vote was as follows:

Ayes: Members Haas, Hamill, Hansen, Hutchings,
Johnson, Moats and Nicklas

Nays: None.

Chairman Johnson welcomed Dr. Joseph C. Morton to the Board of Trustees. Chairman Johnson stated Mr. Hines had indicated the law regarding new members had been changed and it was no longer necessary to administer the oath of office to new Board members.

NEW BUSINESS:
Reorganization of
the Board

Chairman Johnson announced there were three officers to be elected for reorganization of the Board-- Chairman, Vice-Chairman and Secretary. He pointed out it was customary within this Board to have the Secretary's position held by a Board member. He stated in the past the Board had taken one office at a time and voted by secret ballot.

Member Haas moved and Member Hamill seconded the motion that a nominating vote be taken for each office, and if on the nominating vote any person or candidate received a majority of the vote, he be declared the winner. Motion unanimously carried.

A secret ballot was cast for Chairman of the Board, tallied by Attorney Hines, and Chairman Johnson announced that a majority of the votes cast were in favor of:

Chairman - James Hamill

A secret ballot was cast for Vice-Chairman of the Board, tallied by Attorney Hines, and Chairman Johnson announced that a majority of the votes cast were in favor of:

Vice-Chairman - Jessalyn Nicklas

Member Morton asked if a decision had been made on the Secretary of the Board being a member of the Board. Member Haas stated he would prefer to see a Board member as official Secretary. He pointed out it does give more weight to an individual when he is representing the Board at various meetings. Member Nicklas stated the Secretary also signs official documents along with the Chairman. Member Haas stated the Secretary is officially the keeper of all records.

Member Nicklas moved and Member Hamill seconded the motion that the Secretary of the Board be a member of the Board. Motion unanimously carried.

A secret ballot was cast for Secretary of the Board, tallied by Attorney Hines, and Chairman Johnson announced there was a tie in the vote for Secretary between Member Haas and Member Moats. Another secret ballot was cast and tallied and the Chairman announced that a majority of the votes cast were in favor of:

Secretary - Lawrence Moats

NEW BUSINESS:

Member Hamill assumed the chair.

Establishment of
Regular Board
Meetings--Date
and Place

Member Nicklas moved and Member Johnson seconded the motion to establish the regular Board meetings on the second and fourth Thursdays of every month at 8:00 p.m. at the Board Room of the Administration Building of the college.

Upon roll call, the vote was as follows:

Ayes: Members Haas, Hamill, Hansen, Johnson, Moats,
Morton and Nicklas

Nays: None

Appointment of
Attorney

Member Johnson moved and Member Nicklas seconded the motion that the present counsel, Frank M. Hines, be retained as Board Attorney, at the present rate.

Member Morton asked about the duties of the Board Attorney. Attorney Hines stated that briefly the authority of the college is wholly statutory. He stated essentially his involvement at every level is to make sure that everything the college is doing is in accordance with the law.

Upon roll call, the vote was as follows:

Ayes: Members Haas, Hamill, Hansen, Johnson,
Moats, Morton and Nicklas

Nays: None

Appointment of
Auditor

A discussion followed on the auditors, Ernst & Ernst. Member Haas stated he had found the material they had supplied adequate and clear, and he felt they had done a good job. He asked Mr. Mann for his reaction. Mr. Mann stated he felt too they had done a good job. He stated they would be more than willing to come to a Board meeting anytime the Board would wish them to. He pointed out they have a good turnover in staff. Member Moats asked what their fee was. Mr. Mann stated \$3,000. Member Haas stated all large firms are on the same time basis.

Member Nicklas moved and Member Moats seconded the motion that Ernst and Ernst be retained as auditors for the college.

Upon roll call, the vote was as follows:

Ayes: Members Haas, Hamill, Hansen, Johnson,
Moats, Morton and Nicklas

Nays: None

NEW BUSINESS:

Site Development
Discussion

Mr. Mann informed the Board the administration was not ready at this time for this discussion and requested it be deferred to the next meeting.

Mr. Hines left the meeting.

OTHER

Member Nicklas asked if reserved staff parking lots were not larger than necessary. Mr. Mann stated the plan was to put control gates in a possibly larger reserved section, which would free the first two rows in the other parking lots for students. He agreed they would be checking this further.

Chairman Hamill stated he would like to bring up something he had been thinking about--five years' completion of Board work. He stated five Board members had been on the Board for five years. He stated he hoped the Board would think over the accomplishments of the last five years, and think forward to the next five years. Chairman Hamill requested the Board look to 1975--what can be expected, what are some of the objectives, and will as much be accomplished as in the last five years?

Member Nicklas discussed the term "junior college" and the original attitude of people because they did not realize what a community college is. She stated the point had been reached where so many have been and are being serviced that that attitude has dropped off. She stated she felt that was an accomplishment in so short a time.

Member Johnson pointed out that Harper College had been instrumental in organizing the junior college association in the state, and that Member Nicklas had taken leadership on behalf of the Board in that association. He commented that banding together of these institutions is going to be more crucial in the next five years.

Chairman Hamill discussed a meeting which Dr. Lahti, Member Moats and he had attended in Springfield of junior college trustees and presidents. He stated the Board would need to give thought to whether they want to continue with the present style and development of the building construction, with the level on building construction of under \$30.00 per square foot. Dr. Lahti pointed out if the college were authorized to stay within that level, there would have to be a reduction in the quality of the buildings.

(OTHER:
(cont.)

Dr. Lahti distributed to the Board the text of a statement presented by James B. Holderman, Executive Director, to the Board of Higher Education, dated April 7, 1970. Also included with this was a comparison of the Board of Higher Education's budget recommendations and the governor's budget. A lengthy discussion followed. Dr. Lahti stated that, in essence, the presidents' group voted unanimously to support the Board of Higher Education and were encouraged to go back to their Board of Trustees with the hope their Boards would pass resolutions to support the Board of Higher Education's budget.

The Board discussed the governor's recommended budget cuts and also his recommendations as to tuition increases, the loss of assessed valuation to the colleges because of the removal of the personal property assessment and also because of the homestead exemptions, the equalization factor, and the need for increased state aid.

Dr. Lahti pointed out he was not sure of the propriety of the Board taking action under the conditions of a Special Board Meeting. He suggested if the Board thought it appropriate they could take official action at the next meeting. Chairman Hamill stated he was not clear as to the specifics to be accomplished and suggested Dr. Lahti obtain more information before the next Board of Trustees meeting.

Dr. Lahti discussed capital funding, pointing out that the very earliest the 76th Biennium funds would be available would be the fall of this year, and consequently this would be the very earliest the college could go with bids. Mr. Mann added the architects have advised the college spring prices are about \$36.00 per square foot.

Dr. Lahti distributed a letter he sent to Gerald Smith, a result of the administration doing a critique on the latest publication of the IJCB staff, "Analysis of Statistics Data." Dr. Lahti stated he felt it was self-explanatory.

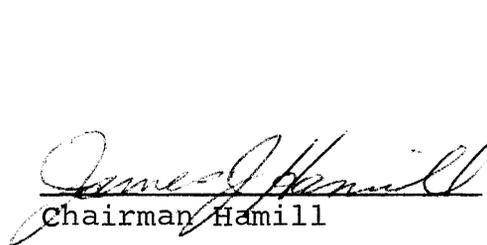
OTHER:
(cont.)

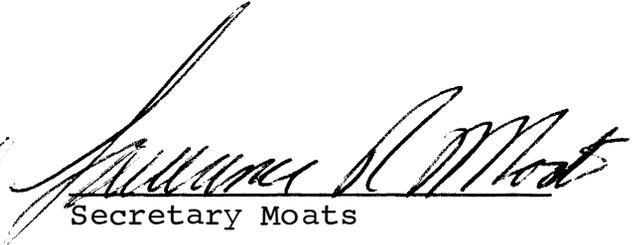
Dr. Lahti distributed to Board members copies of the Student Directory and informed the Board this directory had been compiled by the Marketing Management students.

Chairman Hamill announced that the grievance committee wished to postpone their meeting one week until May 4, 1970, at 8:00 p.m. in the Board Room.

ADJOURNMENT:

Member Johnson moved and Member Moats seconded the motion that the meeting be adjourned at 10:12 p.m. Motion unanimously carried.


Chairman Hamill


Secretary Moats

R E S O L U T I O N

WHEREAS the regular annual election in and for the Board of Trustees of Junior College District No. 512, Counties of Cook, Kane, Lake, and McHenry, State of Illinois, was held on the 11th day of April, 1970, for the purpose of electing two members of the Board of said district to serve for the full three year term, and

WHEREAS this Board has caused proper notice of said election to be given to the electors of said district by publishing a notice thereof once in a newspaper published in said district, the date of said publication being more than ten days prior to said election, and

WHEREAS proper ballots were used at said election, and

WHEREAS the returns of said election have been submitted to this Board for canvassing thereof as provided by law,

NOW, THEREFORE, BE IT AND IT IS HEREBY RESOLVED by the Board of Trustees of Junior College District No. 512, Counties of Cook, Kane, Lake, and McHenry, State of Illinois, as follows:

Section 1. That this Board has given proper notice of and that proper ballots were used at the regular annual election for members of the Board of Trustees of Junior College District No. 512, Counties of Cook, Kane, Lake, and McHenry, State of Illinois, held in and for said District on Saturday, the 11th day of April, 1970.

Section 2. That the total number of votes cast at said election for members of the Board to serve for

the three year terms as shown on the voters' affidavits, which were used in lieu of poll books pursuant to a duly adopted resolution of this Board was 13,427 .

Section 3. That the following candidates for members of the Board to serve for the three year terms received the number of votes set opposite their respective names:

Joseph C. Morton	5,140
LeRoi E. Hutchings	3,738
Jessalyn M. Nicklas	4,596
Hannah K. Wilson	4,025
Richard J. Durava	1,940
Jane Lea Toot	3,374 *

Section 4. That it is hereby found and determined that Joseph C. Morton, and Jessalyn M. Nicklas, received a plurality of the votes cast and by the proceedings aforesaid have each been elected a member of the Board of Trustees of Junior College District No. 512, Counties of Cook, Kane, Lake, and McHenry, State of Illinois.

* See write-in votes attached on separate sheet

WRITE-IN VOTES
April 11, 1970

<u>Name of person</u>	<u>No. of votes</u>
Charles W. Birch	1
Turner Jones	1
Emanuel Star	1
John Kuranz	1
Arlene Streich	1
Harold Hinrich	1
Frank Gallaher	1
Tom Johnson	1
Ellen McHugh	1
Harriet L. Schwartz	1
Maureen Cain	1
George Jesehke	1
J. W. Gillis	2
Alice F. Grant	1
John P. Craig	1
Dr. E. L. Norstrom	1
Erling Hansen	1
Richard Lasch	1
Charles F. Chapman	1
Tom Mix	1
William Dogget	1
Frank Bumpus	1
William C. Holmes	1
F. O'Shea	1
Raymond Wehrs	1
Marie E. Kelly	1
E. A. Carter	1
Thomas Ahern	1
Joe Caesario	1

WILLIAM RAINEY HARPER COLLEGE

OFFICIAL RESULTS

BOARD OF TRUSTEE ELECTION - APRIL 11, 1970

	PRECINCT NO.	J. MORTON	L. HUTCHINGS	J. NICKLAS	H. WILSON	R. DURAVA	J. TOOT	Def.& Obj.-to Ballots	Write-Ins	Total Ballots Cast
Wh.	1	36	31	24	36	15	23	38	-	123
Wh.	2	91	59	57	63	20	34	28	1	196
B.G.	3	61	32	30	38	22	35	33	1	145
P.H.	4	25	28	20	23	14	13	13	1	77
A.H.	5	28	10	15	6	15	30	14	0	69
P.H.	6	183	114	95	144	62	112	31	1	397
M.P.	7	56	66	54	93	13	45	18	1	186
M.P.	8	74	177	78	162	17	30	22	-	300
M.P.	9	91	204	114	175	27	79	34	-	424
M.P.	10	96	170	90	144	22	52	37	-	333
M.P.	11	135	189	146	184	29	74	25	1	411
A.H.	12	310	110	158	178	112	354	22	-	726
A.H.	13	91	30	52	56	34	68	14	-	190
A.H.	14	264	124	163	161	110	177	64	-	645
A.H.	15	138	18	34	55	53	65	19	2	211
D.P.	16	122	72	28	50	104	36	20	-	230
A.H.	17	182	23	67	63	204	120	44	1	412
M.P.	18	70	145	71	108	32	33	42	-	277
M.P.	19	47	58	29	60	13	28	8	-	149
D.P.	20	130	99	38	153	47	48	39	1	307
D.P.	21	103	92	42	110	54	62	40	1	281

	PRECINCT NO.	J. MORTON	L. HUTCHINGS	J. NICKLAS	H. WILSON	R. DURAVA	J. TOOT	Def. & Obj. -to Ballots	Write-ins	Total Ballots Cast
E.G.	22	119	54	75	90	58	54	34	-	272
E.G.	23	138	42	62	90	42	86	33	2	278
E.G.	24	234	114	146	184	95	139	106	2	593
E.G.	25	132	68	78	107	54	69	22	-	293
Sch.	26	23	6	18	19	10	6	3	-	45
H.E.	27	65	22	77	69	12	22	6	-	145
H.E.	28	83	34	134	54	40	53	8	1	216
H.E.	29	119	54	117	104	26	37	25	2	272
Sch.	30	33	20	49	30	20	18	10	1	101
H.P.	31	26	13	28	26	12	19	1	-	70
H.E.	32	80	35	104	70	42	42	37	-	236
Sch.	33	75	45	84	61	30	35	15	1	187
Pal.	34	48	67	116	26	11	38	2	1	160
Pal.	35	129	110	233	71	30	55	9	-	332
Inv.	36	60	208	318	18	24	27	9	1	344
Pal.	37	123	139	288	57	26	74	3	1	368
Barr.	38	226	216	251	141	62	198	73	2	633
Barr.	39	182	138	209	119	64	205	51	4	534
Barr.	40	192	119	188	129	45	133	28	-	442
Barr.	41	410	177	289	321	61	273	44	-	847
Barr.	42	159	103	166	62	56	122		-	348
Carp.	43	151	103	161	115	101	151	112	1	622
	TOTAL	5,140	3,738	4,596	4,025	1,940	3,374	1236	30	13,427

WILLIAM RAINEY HARPER COLLEGE

April 11, 1970

To: Board of Trustees
From: Office of the President
Subject: Canvass of Election

For all elections a canvass must be made by the Board of Trustees. This canvass is an inspection of the returns, a totaling of the votes cast in each precinct, and a declaration by resolution of the election results. The appropriate authority must complete the canvass within ten days of the date of election.

When returns are properly made, each precinct's returns should include three records of the votes cast in the precinct; the total figure on the tally sheet, the number of tallies in each row, and the totals on the certificate of results. All three of these results should agree in number.

Upon completion of the canvass, the Board of Trustees will pass a resolution declaring the results of the election. Mr. Frank Hines, Board Attorney, has been instructed to prepare the necessary detailed legal resolution and to complete the legal requirements as required by the School Code.

WILLIAM RAINEY HARPER COLLEGE

UNOFFICIAL RESULTS

BOARD OF TRUSTEE ELECTION - APRIL 11, 1970

	PRECINCT NO.	J. MORTON	L. HUTCHINGS	J. NICKLAS	H. WILSON	R. DURAVA	J. TOOT	Objected-to Ballots	Write-Ins	Total Ballots Cast
Wh.	1	36	31	24	36	15	23	38	-	123
Wh.	2	91	59	57	63	20	34	28	1	196
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P.H.	6	183	114	95	144	62	112	31	1	397
M.P.	7	56	66	54	93	13	45	18	1	186
M.P.	8	74	177	78	162	17	30	22	-	300
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M.P.	10	96	170	90	144	22	52	37	-	333
M.P.	11	135	189	146	184	29	74	25	1	411
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A.H.	14	264	124	163	161	110	177	64	-	645
A.H.	15	138	18	34	55	53	65	-	2	211
D.P.	16	122	72	28	50	104	36	20	-	230
A.H.	17	182	23	67	63	204	122	44	1	412
M.P.	18	70	145	71	108	32	33	42	-	277
M.P.	19	47	58	29	60	13	28	8	-	149
D.P.	20	130	99	38	153	47	48	39	1	307
D.P.	21	103	92	42	110	54	62	40	1	281

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E.G.	22	119	54	75	90	58	54	34	-	272
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E.G.	25	132	68	78	107	54	69	22	-	293
Sch.	26	23	6	18	19	10	6	3	-	45
H.E.	27	65	22	77	69	12	22	6	-	145
H.E.	28	83	34	134	54	40	53	8	1	216
H.E.	29	119	54	117	104	26	37	25	2	272
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H.P.	31	26	13	28	26	12	19	1	-	71
H.E.	32	80	35	104	70	42	42	37	-	236
Sch.	33	75	45	84	61	30	35	15	1	187
Pal.	34	48	67	116	26	11	38	2	1	160
Pal.	35	129	110	233	71	30	55	9	-	332
Inv.	36	60	208	318	18	24	27	9	-	344
Pal.	37	123	139	288	57	26	74	3	1	368
Barr.	38	226	216	251	141	62	198	73	2	633
Barr.	39	182	138	209	114	64	205	51	4	534
Barr.	40	192	119	188	129	45	133	27	-	441
Barr.	41	410	177	289	321	61	273	44	-	847
Barr.	42	159	103	166	62	56	122	41	-	389
Carp.	43	151	103	161	115	101	151	112	1	622
	TOTAL	5,140	3,738	4,596	4,020	1,940	3,376			

WILLIAM RAINEY HARPER COLLEGE
RESOLUTION
APRIL 16, 1970

Whereas, the 1971 fiscal budget proposed by the Governor for the State of Illinois includes recommendations for support of Illinois higher education which depart in several substantive ways from the recommendations of the State of Illinois Board of Higher Education.

Whereas, budget recommendations of said Board have already deferred selected capital projects for Illinois higher education during fiscal 1971.

Whereas, the Governor has recommended State university civil service salary increases which rank some 3.5 per cent below the lowest level salary increases recommended for code department employees under the State Department of Personnel.

Whereas, the Governor has proposed a tuition increase for the fall of 1970, after said Board recommended as recently as March, 1970 that no additional tuition increase go into effect before September of 1971.

Whereas, said Board was not involved in the process leading to the Governor's decision to make reductions in final budget recommendations for higher education.

Now therefore, be it resolved that the Board of Trustees of William Rainey Harper College (Illinois junior college district #512) supports the 1971 budget recommendations for Illinois colleges and universities submitted by the State of Illinois Board of Higher Education to the Governor.

STATEMENT: TO BOARD OF HIGHER EDUCATION

RE: HIGHER EDUCATION BUDGETS

JAMES B. HOLDERMAN, EXECUTIVE DIRECTOR

April 7, 1970

On Wednesday, April 1, 1970, Governor Ogilvie submitted his proposed budget for Fiscal Year 1971 to the Illinois General Assembly. That budget document included recommendations for the support of Illinois higher education which departed in several substantive ways from the recommendations of the Board of Higher Education adopted at the Board's February and March meetings. It is our intent to speak to the meaning and impact of these differences today.

Prior to the April 1 presentation, the Governor hosted a luncheon at the Executive Mansion with the principle representatives of each of the five systems which relate to the Board of Higher Education. Mr. Fred Heitmann, Vice Chairman of the Board, and I were in attendance. (A complete list of those present is attached.)

The Governor used that luncheon to disclose the adjustments he was to propose to the General Assembly in the higher education budgets. I indicated to the Governor at that time that it was likely that I would recommend to the Board that its original recommendations be reaffirmed and I apprised the Governor that it was possible that the Board and the Governor might find themselves in public disagreement on this matter.

Both in his budget message and at the luncheon, the Governor developed in some detail, the need for expanded governmental services. He also described the difficulties encountered in

providing adequate resources to meet these needs. We acknowledge, even from our more limited perspective, the nearly impossible task a chief executive must face in establishing priorities for the funding of state supported programs and the resultant dissatisfactions which automatically occur whenever requested funds are not provided in full. Yet, I feel I would be seriously remiss in my overall concerns for higher education in Illinois and in my duties to this Board, and through it to the Governor and General Assembly, were I not to express my disappointment in and concern for changes made in the budgets of higher education. (A table of these changes is attached.)

Exhaustive budgetary review has been made by the staff of this Board. In October of 1969, the staff recommended the capital budgets for Illinois public higher education at a level necessary to meet the projected 1972 enrollments. We were subsequently advised by the Governor and the Legislative Liaison Commission of the necessity of "holding the line" on the budget within guidelines provided by them. Within that framework a second analysis was made of the capital budgets and an extended review was conducted of the operating budgets of the respective institutions. To meet this request, deferral of selected capital projects was recommended. The recommendations of this Board were an absolute minimum and in the view of many representatives of the institutions and several of the systems, these recommendations were not adequate to meet their needs, present or future.

Unfortunately, the Governor's budget indicates that State's resources are so limited as to not provide even that level of funding.

Specifically proposed the obligational authority for higher education has been reduced from the Board recommendations, in the areas of salary increases and price increases. The Governor proposed a significant tuition increase for resident and non-resident students effective in the fall of 1970.

It has been widely asserted for a number of months that the credibility of the higher education community is in question. There are a number of rather simplistic images generated about the colleges and universities which detract from the best understanding of them by the public. These have been clearly enumerated and are the result of factors such as student unrest, a perceived lack of accountability and the considerable growth and massive financial commitment by the public over the past decade. Unfortunately, these have helped to contribute to a public perception in which higher education is suspect and in which the presentation of a positive picture is, at best, difficult. The closing line of the section on higher education in the Governor's Budget Message illustrates this situation: "It will be to the ultimate benefit of education when it becomes less of a sacred cow."

Public higher education in Illinois, largely dependent as it is on appropriated funds, must, of necessity, work within the limits of those dollars ultimately appropriated by the General Assembly and approved by the Governor. When these amounts are finally determined, the Board staff stands ready, as it always is, to assist the institutions in making optimum use of funds provided.

The changes in the Board of Higher Education's budget requests for salary increases particularly have cast doubt upon and created anxiety for the future progress of higher education in meeting already imposed obligations for educational programs among the State's higher education institutions. There is concern for the State's ability to retain and recruit faculty members of a high calibre when cost of living percentage increases exceed proposed wage advancements. The Governor's Budget calls for a 4.5% salary increase to be effective January 1, 1971. This results in an effective annual rate of 2.25%. The Budget document does not make clear the precise manner in which the "step system" will be implemented. Without this information, it is difficult to determine the comparability between the State Civil Service system and the University system.

There is limited flexibility to provide increases in the fall on the basis of that 2.25% annual generation. The Board's recommendations made for salaries were only slightly above the increase in the cost of living occurring over the period January 1, 1969, to December 31, 1969. Faculty members and non-academic staff expressed strong concern for the adequacy of wages when the Board approved the recommendation of 7.1 percent for academic and 8.1 percent for non-academic salary increases. Those concerns must now be recast in the context of a recommended wage increase considerably below those percentages recommended by the Board of Higher Education to the Governor and the General Assembly.

The Administration has stressed salary comparability among university, code, and specialized personnel. Governor Ogilvie approved July 1, 1969, a "step system" pay plan for code department employees

under the Department of Personnel. This plan guarantees that if an employee has performed satisfactorily over the past year, he is entitled to be advanced in pay to the next higher step in the salary grade. In sampling the Schedule of Salary Grades, no increase between grades found to be less than 6%. If the Administration intends to follow this schedule as approved, the employees under the University Civil Service System will be subject to an inequity. The institutions of higher education are required to present each year their salary increase proposals. They are not a part of the State "step system" and receive the percentage of increase approved by the Legislature. The institutions are, therefore, severely limited by the 2.25% increase for FY71. *See previous page*

The question of tuition increases was before this Board only last month and the Board recommended at that time that no additional increase go into effect before September of 1971. The Governor has proposed a tuition increase which would be implemented in the fall of 1970. The Board was clearly moving toward recommending a substantial tuition increase for the fall of 1971, but deferred to the recommendations of its special committee reviewing this issue which pointed up the difficulties in making a tuition adjustment at this stage of the admissions process. Such a change at this late date creates serious problems for students and their parents. The additional burdens upon the admissions officers and the Illinois State Scholarship Commission must also be considered. (A table of tuition charges and a comparative listing with other states is attached.)

While being sensitive to and appreciative of the dilemma in which the Governor finds himself when confronted by a series of pressing program problems and a limited amount of dollars for

distribution among them, I offer the following recommendations, that:

1. The Board of Higher Education express its concern that it was not involved in the process leading to the Governor's decision to make reductions in final Budget recommendations to the General Assembly.
2. The Board request an early meeting with the Governor to discuss the needs of higher education and the role of the Board in assessing these needs.
3. The Board reaffirm its February 3 and March 3, 1970, recommendations as its best judgment *as to the needs of higher education* with respect to the source and allocation of the funds available within the guidelines offered by the Governor and the Legislative Liaison Commission, and convey this reaffirmation to the Governor and the General Assembly.
4. The Board request the systems, in collaboration with the Board staff, to assess the impact of the proposed reductions in the budgets of higher education and present this report to the Board prior to the May meeting.

(6)

Comparison of BHE Recommendations and
Governor's Budget - FY71 Operating Funds
SUMMARY

	BHE Rec- ommendation	Governor's Budget	Net Change
Board of Governors Central Off.	425,942	409,400	(16,542)
Chicago State	10,199,457	9,792,000	(407,457)
Eastern Illinois	17,393,767	16,728,100	(665,667)
Northeastern Illinois	11,597,975	11,134,800	(463,175)
Western Illinois	22,069,879	21,273,100	(796,779)
Governors State	1,669,273	1,669,273	-0-
Board of Regents Central Off.	345,343	339,385	(5,958)
Illinois State	31,561,136	30,201,679	(1,359,457)
Northern Illinois	43,317,870	41,442,636	(1,875,234)
Sangamon State	3,077,298	3,076,100	(1,198)
Southern Illinois University	86,269,571	82,658,800	(3,610,771)
University of Illinois	189,158,482	181,346,323	(7,812,159)
Board of Higher Education	10,339,403	9,355,812	(983,591)
TOTAL	427,425,396	409,427,408	(17,997,988)

SUMMARY ADDENDUM

	BHE Recommendation	Governor's Budget	Net Change
Illinois Junior College Board Operating Funds	69,000,000+	Same	None

SOURCES

Illinois Junior College Board Operating Funds		\$69,000,000+
State Board of Higher Education	\$ 328,000	
Junior College Districts	42,000,000+	
State University Retirement System	4,000,000+	
State Community College of East St. Louis	2,131,000	
Illinois Building Authority (IBA) Rentals	20,000,000	

COMPARISON OF 1970-71 INSTITUTIONAL UNDERGRADUATE
RESIDENT TUITION AND FEE CHARGES
AND THE GOVERNOR'S PROPOSED RATES

	Institutional Tuition	Gov's Tuition Proposal	Tuition Increase Difference	Institutional Tuition & Fees	Gov's Proposed Tuition & Fees
	1970-71	1970-71		1970-71	1970-71
BOARD OF GOVERNORS					
Eastern Ill. U.	\$235,	\$348	\$113	\$390	\$513
Western Ill. U.	195,	348	153	328	481
Chicago State Coll.	195,	348	153	235	388
Northeastern Ill.	195,	348	153	262	415
BOARD OF REGENTS					
Northern Ill. U.	195	355	160	335	495
Illinois State U.	195	355	160	336	496
Sangamon State U.	195	355	160	220	380
SOUTHERN ILLINOIS UNIVERSITY					
Carbondale	201	398	197	347	543.50
Edwardsville	201	398	197	347	543.50
UNIVERSITY OF ILLINOIS	246	418	172	362	534

NOTE: In computing the columns pertaining to tuition and fees, 1969-70 fee figures were employed.

$\frac{15,275}{30}$
 $\frac{18,275}{3}$
 1410

8

COMPARISON OF 1970-71 INSTITUTIONAL UNDERGRADUATE
NON-RESIDENT TUITION AND FEE CHARGES
AND THE GOVERNOR'S PROPOSED RATES

	Institutional Tuition	Gov's Tuition Proposal	Tuition Increase Difference	Institutional Tuition & Fees	Gov's Proposed Tuition & Fees
	1970-71	1970-71		1970-71	1970-71
BOARD OF GOVERNORS					
Eastern Ill. U.	\$700	\$1044	\$344	\$855.00	\$1199.00
Western Ill. U.	700	1044	344	832.75	1176.75
Chicago State U.	700	1044	344	740.00	1084.00
Northeastern Ill.	700	1044		767.00	1111.00
BOARD OF REGENTS					
Northern Ill. U.	716	1065	349	856.00	1205.00
Ill. State U.	716	1065	349	857.00	1206.00
Sangamon State U.	716	1065	349	741.00	1090.00
SOUTHERN ILLINOIS UNIVERSITY					
Carbondale	720	1194	474	865.50	1339.50
Edwardsville	720	1194	474	865.50	1339.50
UNIVERSITY OF ILLINOIS					
	954	1252	298	1070.00	1368.00

ACADEMIC SALARY INFORMATION

NOTE:

The attached Table 5. was taken from the American Association of University Professors Bulletin, reprinted from Summer, 1969. This table includes full-time faculty members average compensation for 1968-69.

In comparing the universities in the Midwestern States, the University of Illinois ranks eighth with an average compensation of \$14,784. The Midwestern Universities rank and average compensation are as follows:

1	University of Chicago	\$18,735
2	Northwestern University	17,975
3	University of Michigan	16,729
4	University of Iowa	15,462
5	Ohio State University	15,115
6	Purdue University	15,113
7	Indiana University	14,933
8	University of Illinois	14,784
9	University of Minnesota	14,685
10	Michigan State University	14,605
11	University of Wisconsin	14,113

STATE OF ILLINOIS
BOARD OF HIGHER EDUCATION

Report of the Nonacademic Salary Subcommittee

As a result of the Governor's budget message, the Nonacademic Salary Subcommittee of the Board of Higher Education made an in-depth analysis of classifications under the State Personnel Classification Plan which are comparable to classifications under the University System. There are 135 comparable classifications. The number of classifications use on a particular campus varies from 28 to 73, depending on the size and complexity of that institution. The study included all of the comparable classifications currently in use at each institution.

At Northern Illinois University, 27 of 46 classifications had a salary average less than comparable classes under the State Plan. Of the total 376 employees in the classifications studied, 323 or 85.9% were in classes with a lower average. At Western Illinois University, 25 of 28 classifications studied had an average lower than the State Plan classifications. Of the 202 employees under these classifications, 196 or 97.0% were in classifications in which the average was lower than the State Plan. At Eastern Illinois University, 24 of 29 classifications had a lower average salary. A total of 164 of 171 employees or 95.9% were in the classes with a lower average. At Illinois State University, 37 of 47 classifications studied had a salary average less than their counterpart classes under the State Plan. A total of 345 or 94.8% of the 364 employees in the classes studied were in the deficient classes. At the University of Illinois, 47 of 71 classifications studied had a lower average salary. Of the total 3,187 employees studied, 2,958 employees or 92.8% were found to be in classifications with an average less than the State classifications. At Southern Illinois University, 55 of 73 classifications studied had a salary average less than comparable classes under the State Plan. Of the total 1,227 employees in the classifications studied, 1,076 or 87.7% were in classes with a lower average.

Each employee who has not attained Step 5 under the State Plan and whose level of performance has been at a satisfactory level is automatically advanced in pay to the next higher step in the salary grade after one year of creditable service in a particular class. This fact means that an employee under the State Plan will, based on the Governor's recommendation of a 4½% cost-of-living increase effective January 1, 1971, be increased a minimum of 8.92% by June 30, 1971, over his salary base as of June 30, 1970. The actual range of increases varies from 8.92% to 11.04%.

University employees, consistent with the Governor's recommendation, will have increases of just 4½% by June 30, 1971, over their salary of June 30, 1970.

In view of the deficiencies noted, University employees, already behind the market rates generally, in many classes will receive an increase between June 30, 1970, and June 30, 1971, of approximately one-half of the lowest increase received by a State employee under the State Plan. Problems of recruitment and retention will become extremely difficult and will be of great concern to the colleges and universities.

Summary Data Pertaining to the Report of the
Nonacademic Salary Subcommittee

<u>Institution</u>	(a)	(b)	(c)	(d)	(e)	(f)
Northern Ill. Univ.	46	46	27	376	323	85.9%
Western Ill. Univ.	28	28	25	202	196	97.0%
Eastern Ill. Univ.	29	29	24	171	164	95.9%
Illinois State Univ.	47	47	37	364	345	94.8%
University of Ill.	71	71	47	3,187	2,958	92.8%
Southern Ill. Univ.	73	62	55	1,227	1,076	87.7%

Explanation of column heading denotations:

- (a) Number of job classifications that are comparable between the University System and the State Personnel Classification Plan
- (b) Number of comparable job classifications studied
- (c) Number of comparable job classifications for which the average salary at the university was lower than the average salary at the state code departments
- (d) Total number of university employees in comparable job classifications
- (e) Total number of university employees in comparable job classifications for which the average salary at the university was lower than the average salary at the state code departments
- (f) Percentage of total university employees in comparable job classifications who are in job classifications for which the average salary at the university is lower than the average salary at the state code departments

Bd. Info.



WILLIAM RAINY HARPER COLLEGE SPRINGFIELD, ILLINOIS 62706

OFFICE OF THE PRESIDENT

April 15, 1970

Mr. Gerald W. Smith
Executive Secretary
Illinois Junior College Board
544 Iles Park Place
Springfield, Illinois 62706

Dear Gerald:

It is Harper College's belief that meaningful and accurate statistics should be provided on all colleges in Illinois. We believe that a consistent policy of issuing accurate figures will in the long run best serve the interests of all colleges. The lack of data or incomplete interpretation of data, will only serve to create mistrust by the legislature toward colleges, particularly the new community college system. I feel that raw statistics such as being published about community colleges should not be distributed without an objective interpretation of their meaning.

Of significance to Harper is the way capital outlay per student cost has been handled. Last fall, I addressed a letter to you and Dick Erzin indicating that we disagreed with the method by which capital outlay was handled in the unit cost study. As I understand it, many presidents disagreed with the technique of charging the total cost of capital equipment against the year purchased, rather than depreciating it over a reasonable period of time. Obviously, this technique will severely distort per student cost figures and will increase them, because of the large initial capital expenditure required to start a college. Apparently, someone on the Junior College Board staff decided to change the concept of depreciation as used in the unit cost study in previous years without consulting the presidents.

The unfortunate aspect of making a sudden change without due deliberation is that we have two methods in use currently for computing per student cost. As you know charge-back tuition, which is in essence per student cost, continues to be calculated with depreciation at 12 1/2 % for equipment and 2% for building construction. The reason for this is, of course, that the legislature provided a method for calculating per student cost on a consistent basis rather than chance circumstances.

Gerald W. Smith - continued

On page 1 of the Analysis of Statistics Data, paragraph 5 and 6 deal with the unit cost study. Paragraph 5 states that reports are compatible. Since no mention is made that a significant change in the unit cost study has been made, the accuracy of this statement is questionable. Because of this treatment of capital outlay and other interpreted figures in the Report of Selected Data and Characteristics, per student cost and other data are not comparable, and in fact, many cases meaningless.

I should like to ask when comparable data figures from the first two years of college and university education will be published. The State supports both their capital and educational expenditures at the near 100% level?

Why are junior colleges always singled out? I'd like to see a complete higher education financial report for Illinois with comparable data which has been taken from a common uniform accounting manual. It is my understanding that statistics to date have been published without the base of a common uniform accounting manual. No wonder we look inconsistent! I can't believe this is the best way for a State system to proceed to educate its' public.

Sincerely,



Robert E. Lahti
President

rb

cc: Holderman, Fowl, Nelson, Mann and
Board of Trustees